LAGRANGE TOWNSHIP Cass County, Michigan

AUDITED FINANCIAL REPORT

For the Fiscal Year Ended June 30, 2004

## Michigan Deptartment of Treasury 496 (2-04) Auditing Procedures Report

Issued under P.A. 2 of 1	· ·	ded.	1				
Local Government Typ  City  Tov		] Village ☐ Cther	Local Governme LaGrange			Coun	•
Audit Date 6/30/04		Opinion Date 11/10/04		Date Accountant Report Submit 12/20/04	itted to State:		
accordance with t	he Statem	ents of the Covern	montal Accou	government and rendered inting Standards Board int in Michigan by the Mich	(CASE) and the	ne <i>Uniform</i> ent of Tleas	Panarina Format fo
	plied with th	ne Bulletin for the Au	dits of Local U	Inits of Government in Mid	chigan as revise	1	
		countants registered			J		DEC 2 1 2004
We further affirm to comments and rec			ave been disc	losed in the financial state	ements, includi	ng the note	ALAHUM A EPHANOE I
You must check the	e applicable	e box for each item be	elow.				
☐ Yes 🗸 No	1. Certa	ain component units/t	funds/agencie	s of the local unit are exc	luded from the	financial s	tatements.
Yes 🕢 No		e are accumulated d of 1980).	leficits in one	or more of this unit's un	reserved fund	balances/re	etained earnings (P.A.
Yes 🗸 No		e are instances of r	on-complianc	e with the Uniform Acco	ounting and Bu	udgeting Ad	オ (P.A. 2 of 1968, as
Yes 🕢 No				tions of either an order the Emergency Municipa		the Municip	pal Finance Act or its
Yes 🗸 No				nts which do not comply of 1982, as amended [MC	•	requireme	nts. (P.A. 20 of 1943,
☐ Yes 📝 No	6. The i	ocal unit has been de	elinquent in di	stributing tax revenues th	at were collecte	ed for anoth	er taxing unit.
☐ Yes 📝 No	7. pens	ion benefits (normal	costs) in the	tutional requirement (Arti current year. If the plan equirement, no contributio	is more than 1	00% funde	d and the overfunding
Yes No 8. The local unit uses credit cards and has not adopted an applicable policy as required by P.A. 266 of 1995 (MCL 129.241).							
☐ Yes 🗸 No	9. The l	ocal unit has not ado	pted an inves	tment policy as required b	oy P.A. 196 of 1	997 (MCL	129.95).
We have enclosed	d the follow	wing:			Enclosed	To Be Forward	
The letter of comm	nents and re	ecommendations.			✓		
Reports on individ	ual federal	financial assistance p	orograms (pro	gram audits).			<b>✓</b>
Single Audit Repo	rts (ASLGU	).					<b>✓</b>
Certified Public Accoun	•	•					
Street Address 1034 West Anr	Arbor Tı	rail		City Plymouth		State <b>MI</b>	ZIP 48170
*ecountant Signature	1211	Musa CPA	+			Date 12/2	1/04

## LAGRANGE TOWNSHIP For the Year Ended June 30, 2004

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FINANCIAL SECTION

### POST, SMYTHE, LUTZ AND ZIEL LLP

Certified Public Accountants

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Independent Auditor's Report

November 10, 2004

To the Board of Trustees LaGrange Township Cass County, Michigan

We have audited the accompanying financial statements of the governmental activities, and each major fund, of LaGrange Township, Michigan as of and for the year ended June 30, 2004, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of LaGrange Township's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of LaGrange Township as of June 30, 2004, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The Township has implemented a new financial reporting model, as required by the provisions of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments, as of June 30, 2004.

Board of Trustees LaGrange Township

The management's discussion and analysis is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise LaGrange Township's basic financial statements. The accompanying required supplementary information, as identified in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The required supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Respectfully,

POST, SMYTHE, LUTZ and ZIEL LLP Certified Public Accountants

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As management of LaGrange Township, we offer readers of LaGrange Township's financial statements this narrative overview and analysis of the financial activities of LaGrange Township for the fiscal year ended June 30, 2004.

#### **Financial Highlights**

- The assets of LaGrange Township exceeded its liabilities at the close
  of the most recent fiscal year by \$664,922 (net assets). Of this
  amount, \$432,931 (unrestricted net assets) may be used to meet
  the government's ongoing obligations to citizens and creditors.
- As of the close of the current fiscal year, LaGrange Township's governmental funds reported combined ending fund balances of \$503,230, an increase of \$19,974 in comparison with the prior year. Approximately 86% of this total amount, \$432,931 is available for spending at the government's discretion (unreserved fund balance).
- At the end of the current fiscal year, unreserved fund balance for the general fund was \$265,859, or 129 percent of total general fund expenditures.
- LaGrange Township's total debt decreased by \$70,889 (12 percent) during the current fiscal year.

#### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to LaGrange Township's basic financial statements. LaGrange Township's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of LaGrange Township's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of LaGrange Township's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of LaGrange Township is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of LaGrange Township that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of LaGrange Township include general government, public safety, public works and other activities. The Township has no business-type activities.

The government-wide financial statements can be found on pages 9 and 10 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. LaGrange Township, like other state and local governments, used fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of LaGrange Township can be divided into two categories: governmental funds and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

LaGrange Township maintains four individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Community Development, Emergency Services, and C.A.U.A. Special Assessment Debt Service Funds which are considered to be major funds.

LaGrange Township adopts an annual appropriated budget for its general fund and special revenue funds. A budgetary comparison statement has been provided for the general fund and the special revenue funds to demonstrate compliance with this budget.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support LaGrange Township's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 14 and 15 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 16-29 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of LaGrange Township, assets exceeded liabilities by \$664,922 at the close of the most recent fiscal year.

#### LaGrange Township's Net Assets

	Governmental				
	2004	2003			
Current and Other Assets	\$ 916,526	\$ 966,824			
Capital Assets	663,925	718,995			
Total Assets	1,580,451	1,685,819			
Long-term Liabilities	502,233	573,122			
Other Liabilities	413,296	483,568			
Total Liabilities	915,529	1,056,690			
Net Assets:					
Invested in Capital Assets					
net of related debt	161,692	145,873			
Restricted	70,299	73,469			
Unrestricted	432,931	409,787			
Total Net Assets	\$ 664,922	\$ 629,129			

A significant portion of LaGrange Township's net assets (24 percent) reflects its investment in capital assets (e.g., land, buildings, infrastructure, and equipment), less any related debt used to acquire those assets that is still outstanding. LaGrange Township used these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although LaGrange Township's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A portion of LaGrange Township's net assets (10.5 percent) represents resources that are subject to external restrictions on how they may be used. The remaining, and largest portion of unrestricted net assets (\$432,931) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, LaGrange Township is able to report positive balances in all three categories of net assets. The same situation held true for the prior fiscal year.

The government's net assets increased by \$35,793 during the current fiscal year as shown in the table below, which will be comparative in fiscal year ending 2005:

Governmental Activities	
	2004
Program Revenues:	
Charges for Services	\$ 111,122
Operating Grants & Contributions	7,577
General Revenues:	
Property Taxes	209,038
State Shared Revenues	110,764
Unrestricted Investment Earnings	5,710
Total Revenues	444,211
Program Expenses	
General Government	124,800
Public Safety	140,995
Public Works	115,172
Other	14,193
Interest on Long-Term Debt	13,258
Total Expenses	408,418
Change in Net Assets	\$ 35,793

**Governmental activities.** Governmental activities increased LaGrange Township's net assets by \$35,793, due to the fact that revenues exceeded expenses for current activities, and no unusual or non-reccurring costs were incurred.

For the most part, increases in expenses closely paralleled inflation and growth in the demand for services.

#### Financial Analysis of the Government's Funds

As noted earlier, LaGrange Township used fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds**. The focus of LaGrange Township's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing LaGrange Township's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, LaGrange Township's governmental funds reported combined ending fund balances of \$503,230, an increase of \$19,974 in comparison with the prior year. Approximately 86% of this total amount (\$432,931) constitutes unreserved fund balance, which is available for spending at the government's discretion. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed to pay debt service (\$70,299).

The general fund is the chief operating fund of LaGrange Township. At the end of the current fiscal year, unreserved fund balance of the general fund and the total fund balance was \$265,859. Unreserved fund balance represents 129 percent of total general fund expenditures.

The fund balance of LaGrange Township's general fund increased by \$15,587 during the current fiscal year, as revenues exceed operating expenses and there were no significant capital expenditures.

#### **General Fund Budgetary Highlights**

Differences between the original budget and the final amended budget were only \$750, and represented minor changes to the original spending plan.

#### **Capital Asset and Debt Administration**

**Capital assets.** LaGrange Township's investment in capital assets for its governmental and business type activities as of June 30, 2004, amounts to \$663,925 (net of accumulated depreciation). This investment in capital assets includes land, buildings sewer improvements, and equipment. No major capital asset events occurred during the current fiscal year.

Details to the City's capital assets are continued in the notes to the financial statements on page 25.

**Long-term debt.** At the end of the current fiscal year, LaGrange Township had total long term debt outstanding of \$502,233, all of which comprises debt backed by the full faith and credit of the government. Additional information on LaGrange Township's long-term debt can be found in note IV.D. on page 26.

#### Economic Factors and Next Year's Budgets and Rates

The unemployment rate is still high in the State of Michigan and the State's shortfall in the budget means further reductions in state shared revenues. State shared revenues are expected to decrease again in the 2005 fiscal year. LaGrange Township budgeted for a decrease in state shared revenue, but additional cuts have already been made and more cuts are expected before the end of the fiscal year. LaGrange Township's millage rate was reduced again by the Headlee Amendment rollback for general operating purposes. These factors were considered in preparing LaGrange Township's budget for the 2005 fiscal year.

#### **Requests for Information**

This financial report is designed to provide a general overview of LaGrange Township's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the LaGrange Township Supervisor.

Basic Financial Statements

# LAGRANGE TOWNSHIP Statement of Net Assets June 30, 2004

ACCETO		Governmental Activities
ASSETS  Cash and Cash Equivalents  Receivables (net of allowance for uncollectibles):	\$	492,480
Special Assessments		363,194
Due from Other Governmental Units		18,727
Prepaid Expenditures		42,125
Capital Assets (Net of Accumulated Depreciation)	_	663,925
Total Assets		1,580,451
<u>LIABILITIES</u>		
Accounts Payable		49,992
Accrued Liabilities		110
Deferred Revenue		363,194
Noncurrent Liabilities:		
Due within one year		70,889
Due in more than one year  Total Liabilities	_	431,344
Total Liabilities	-	915,529
NET ASSETS		
Invested in Capital Assets, net of related debt		161,692
Restricted for:		101,002
Debt Service		70,299
Unrestricted		432,931
Total Net Assets	\$ _	664,922

## LAGRANGE TOWNSHIP Statement of Activities For the Year Ended June 30, 2004

				Prog	ram	Revenues	Net (Expense) Revenue and Changes in
Functions/Programs	_	Expenses	-	Charges for Services		Operating Grants and Contributions	Net Assets Governmental Activities
Primary Government:							
Governmental Activities:							
General Government	\$	124,800	\$	30,331	\$	- !	(94,469)
Public Safety		140,995		5,050		-	(135,945)
Public Works		115,172		-		2,577	(112,595)
Other		14,193		-		-	(14,193)
Interest on Long-Term Debt  Total Governmental Activities	_	13,258		75,741		5,000	67,483
Total Governmental Activities	_	408,418		111,122	_	7,577	(289,719)
				General Reven	ues:		
				Property Taxe			209,038
				State Shared			110,764
						tment Earnings	5,710
				Total Gene	rai R	evenues and Transfers	325,512
				Change in Net A	Asse	ts	35,793
				Net Assets - Be	ginni	ng	629,129
				Net Assets - En	ding	\$	664,922

## LAGRANGE TOWNSHIP Balance Sheet Governmental Funds June 30, 2004

<u>ASSETS</u>	_	General	_	Community Development Spec. Revenue	-	Emergency Services Spec. Revenue	-	C.A.U.A. Special Assess Debt Service	• •	Total Governmenta Funds
Cash and Cash Equivalents Receivables (net of allowance for uncollectibles):	\$	364,745	\$	57,888	\$	-	\$	69,847	\$	492,480
Special Assessments Due from Other Funds Due from Other Governmental Units Other		- - 18,727		- - -		67,059 -		363,194 452		363,194 67,511 18,727
Other Prepaid Expenditures	_			-		- 42,125		-		-
Total Assets	\$ _	383,472	- . \$ .	57,888	\$	109,184	\$	433,493	 \$	42,125 984,037
LIABILITIES AND FUND BALANCE									_	
iabilities: Accounts Payable	\$	40.000	•							
Accrued and Other Liabilities	Ψ	49,992 110	Ф	-	\$	-	\$	-	\$	49,992
Due to Other Funds		67,511		-		-		-		110
Deferred Revenue		-		_		-		-		67,511
Total Liabilities		117,613	-		-		-	363,194 363,194	-	363,194 480,807
und Balances: Reserved for: Debt Service									_	
Unreserved for:		-		-		-		70,299		70,299
General Fund		265,859		-		_		_		265,859
Special Revenue Funds Total Fund Balances			_	57,888		109,184		_		167,072
Total Fully Datafices		265,859	_	57,888	_	109,184	_	70,299	_	503,230
otal Liabilities and Fund Balances	\$	383,472	\$ _	57,888	\$ _	109,184	\$ _	433,493		
Ar 3	nounts reported for are different because Capital Assets us	se: sed in governme	ental	activities are not			d.			
	therefore, are no	ot reported in th	e fur	nds.		and an analysis of the	Ψ,			663,925
	Long-term liabilitic current period a	es, including bo nd therefore are	nds not	payable, are not o reported in the fu	lue : nds	and payable in the	•			(502,233)
	Net Assets of Gov	vernmental Acti	vition							
									\$	664,922

#### Statement of Revenues, Expenditures, and Changes in Fund Balances

#### **Governmental Funds**

#### For the Year Ended June 30, 2004

Revenues	_	General	•	Community Development Spec. Revenue		Emergency Services Spec. Revenue		C.A.U.A. Special Assess. Debt Service		Total Governmental Funds
Property Taxes	\$	69,177	\$	_	\$	139,861	\$		\$	209.038
Special Assessments		, -		-	•	-	Ψ	75,741	Φ	209,038 75,741
Intergovernmental:								75,741		75,741
Federal, State and Local		113,341		_		•		5,000		118,341
Charges for Services		27,279		-		_		-		27,279
Interest		4,243		331		900		236		5,710
Other	_	8,102		_		-		-		8,102
Total Revenues		222,142		331		140,761		80,977	-	444,211
Expenditures Current:										
General Government		124,999		_		_		_		124,999
Public Safety		7,460		-		133,535		_		140,995
Public Works		59,903		-		-		_		59,903
Debt Service:										33,303
Principal		-		-		_		70.889		70,889
Interest and Other Charges		-		-		-		13,258		13,258
Other		14,193		-		_		-		14,193
Total Expenditures	_	206,555		-	-	133,535		84,147	-	424,237
Excess (Deficiency) of Revenues										
Over Expenditures		15,587		331		7,226		(3,170)		19,974
Fund Balances - Beginning		250,272		57,557	_	101,958		73,469	_	483,256
Fund Balances - Ending	\$	265,859	\$ .	57,888	\$_	109,184	\$ .	70,299	\$_	503,230

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2004

Amounts reported for governmental activities in the statement of activities are different because: Net change in fund balances - total governmental funds \$ 19,974 Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense exceeded capital outlays in the current period. (55,070)The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items. 70,889 Change in net assets in governmental activities 35,793

# LAGRANGE TOWNSHIP Statement of Net Assets Fiduciary Funds June 30, 2004

<u>ASSETS</u>	Officials Retirement Agency Plan Funds
Cash Investments, at Fair Value	\$ - \$ 744 243,490
Total Assets	243,490 744
LIABILITIES	
Due to Other	
Net Assets Held in Trust	\$243,490\$744

#### **Statement of Changes in Net Assets**

### Fiduciary Funds

### For the Year Ended June 30, 2004

ADDITIONS		Officials Retirement Plan
Investment Income:		<del>-</del>
Earnings on Investments Contributions:	\$	23,005
Employer		
Employee		9,450
Employee		3,150
Total Additions	-	35,605
Net Increase (Decrease)		35,605
Net Assets Held in Trust		
July 1	-	207,885
June 30	\$ _	243,490

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

LaGrange Township operates under a Board of Trustees form of government and provides the following services as permitted by law: public safety (fire), cultural and recreation, public improvements, planning and zoning, and general administrative services.

In accordance with the provisions of the Governmental Accounting Standards Board's Statement No. 14, "The Financial Reporting Entity," the financial statements of LaGrange Township contain all of the Township funds and authorities for which the Township is financially accountable and the nature and significance of their relationship with the Township are such that exclusion would cause the Township's financial statements to be misleading or incomplete. Financial accountability exists if the Township appoints a voting majority of an organization's governing board, is either able to impose its will on another organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on the Township, or if an organization is fiscally dependant on the Township. Based on the foregoing criteria, the following organization is excluded from the accompanying financial statements for the reasons stated.

#### Cassopolis Area Utilities Authority

- \* Financed through special assessment districts in each township.
- \* LaGrange Township has no direct managerial control.
- \* Budgets are approved by the Authority Board.

The Cassopolis Area Utility Authority was created under the provisions of Act 233, Public Acts of Michigan, 1955, as amended by the Village of Cassopolis, and the Townships of Calvin, Jefferson, LaGrange and Penn, all of the County of Cass, Michigan.

The expressed purpose of the Authority is to acquire, construct, purchase, finance, own, improve, enlarge, operate, maintain, administer and manage sewage disposal systems and water supply systems in accordance with Act 233, Public Acts of Michigan, 1955, as amended.

LaGrange Township will be responsible for 24.03% of the Authority's annual debt service, which will be financed by special assessments on the benefiting property owners.

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e. the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

## C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation - Continued

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the Township.

#### **Governmental Funds**

The Township reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Community Development Special Revenue Fund-established to account for grant revenue, program income, and expenditures of the Community Development Block Grant Small Cities Program.

Emergency Services Special Revenue Fund-used to account for the collection of the specific voter approved tax levies for fire fighting and ambulance services.

Cassopolis Area Utilities Authority Sewer Special Assessment Debt Service Fundestablished to account for the special assessment collection and debt service payments on the Township's share of the sewer project debt.

#### Fiduciary Funds

Fiduciary Funds account for assets held by the government in a trustee capacity or as an agent on behalf of others. Fiduciary Funds include the following fund types:

Pension Trust Fund-accounts for the activities of the Officials Retirement Plan, which accumulates resources for the pension benefits payments to elected officials.

The agency funds are used to account for assets that the government holds for others in an agency capacity. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation - Continued

#### Restricted Resources

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as needed.

#### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### D. Assets, Liabilities and Net Assets or Equity

#### 1. Deposits and Investments

The Township's cash and cash equivalents are considered to be cash on hand, demand deposits and short term investments with original maturities of three months or less from the date of acquisition. State statutes authorize the Township to invest in obligations of the U.S. Treasury, commercial paper of certain investment grades, and deposits of Michigan commercial banks.

#### 2. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. non-current portion of interfund loans).

#### 3. Capital Assets

Capital assets, (which include property, plant, equipment, and infrastructure), are reported in the governmental columns in the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

- D. Assets, Liabilities and Net Assets or Equity Continued
  - 3. Capital Assets Continued

Property, plant and equipment of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	15-30
Equipment	5-20
Infrastructure	15-30

#### 4. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

Long-term debt is recognized as a liability of a governmental fund when due. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the Statement of Net Assets.

#### 5. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Certain Differences between the Governmental Fund Balance Sheet and the Statement of Net Assets

The governmental fund balance sheet includes reconciliation between fund balance - total governmental funds and net assets - governmental activities as reported in the government-wide statement of net assets. One element of that

- II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS Continued
  - A. Explanation of Certain Differences between the Governmental Fund Balance Sheet and the Statement of Net Assets - Continued

reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of this \$502,233 difference is as follows:

Contract Debt (Special Assessment)

\$502,233

a. Explanation of Certain Differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Governmentwide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes reconciliation between net changes in fund balancestotal governmental funds and changes in net assets of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains that "governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$(55,070) difference is as follows:

Capital Outlay	\$ 6,250
Depreciation Expense	<u>(61,320</u> )
	<u>\$(55,070</u> )

Another element of that reconciliation states that "the issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this \$70,889 difference are as follows:

Principal Repayments

<u>\$ 70,889</u>

#### III. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary Information

The Township is legally subject to the budgetary control requirements of the State of Michigan P.A. 621 of 1978 (Uniform Budgeting Act). The following is a summary of the requirements of this act:

- a. Budgets must be adopted for the General and Special Revenue Funds.
- b. Budgets must be balanced.
- c. Budgets must be amended as necessary.
- d. Public hearings must be held prior to adoption.
- e. Expenditures cannot exceed budget appropriations.
- f. Expenditures must be authorized by a budget appropriation prior to being incurred.

The Township follows these procedures in establishing the budgetary data reflected in these financial statements:

- In accordance with State law, prior to June 30, the Supervisor submits to the Township Board a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and means of financing them for the upcoming year. Detail line item budgets are included for administrative control. The level of control for the detail budgets is at the department level.
- 2. Public hearings are conducted at the Township Hall to obtain taxpayer comments.
- 3. Prior to June 30, the budgets are legally enacted at the activity level for the General Fund and at the total fund expenditure level for the Special Revenue Funds through passage of a resolution.
- 4. Formal budgetary integration is employed as a management control device during the year for all budgetary funds.
- 5. Budget appropriations lapse at year end.
- 6. The Township does not employ encumbrance accounting as an extension of formal budgetary integration in the governmental funds.
- 7. Budgeted amounts are reported as originally adopted, or as amended by the Township Board.

#### B. Compliance with P.A. 621 of 1978

#### 1. Deficit Fund Balance

The Township had no accumulated deficits at June 30, 2004.

### III. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY - Continued

- B. Compliance with P.A. 621 of 1978 Continued
  - 2. Excess of Expenditures Over Appropriations in Budgetary Funds

The budget for the General Fund is adopted at the activity level and the budgets for the Special Revenue Funds are adopted at the fund level. Expenditures in excess of budget appropriations are as follows:

General Fund:	Final <u>Budget</u>	Actual	Excess Expenditures Over Appropriations
Roads and Street Lighting	\$ 59,100	\$ 59,903	\$ 803

### IV. DETAILED NOTES ON ALL FUNDS

### A. Deposits and Investments

Under State law, the Township is permitted to invest in deposits with Michigan commercial banks, savings and loans and credit unions, obligations of the U.S. Treasury, and corporate bonds and commercial paper with certain investment arades.

Deposits (cash and certificates of deposit) are carried at cost which approximates market value. The carrying amount of deposits along with imprest cash of \$100 are separately displayed on the balance sheets as "Cash and Cash Equivalents".

The carrying amount of the Township's deposits with financial institutions at June 30, 2004 was \$493,224 and the bank balance was \$493,552 categorized as follows:

Insured by F.D.I.C. Uninsured and Uncollateralized Total	<u>Bank Balance</u> \$110,478 <u>383,074</u> \$493,552
	<u>\$493,552</u>

A reconciliation of cash for the primary government follows:

Cash and Cash Equivalents per:

Statement of Net Assets Statement of Fiduciary Net Assets Total	\$492,480 744 <u>\$493,224</u>
	¥ VILLT

#### IV. DETAILED NOTES ON ALL FUNDS - Continued

A. Deposits and Investments - Continued

Investments are categorized into these three categories of credit risk:

- 1. Insured or registered, or securities held by the government or its agent in the government's name.
- 2. Uninsured and unregistered, with securities held by the counterparty's trust department or agent in the government's name.
- 3. Uninsured and unregistered, with securities held by the counterparty, or by its trust department or agent, but not in the government's name.

Investments at June 30, 2004 consisted of the following:

	Category	Carrying	Market
<b>5</b>	3	<u>Amount</u>	<u>Value</u>
Retirement Annuities			
held by Administrator			
(ManuLife) for Officials'			
Retirement Plan	<b>\$ 243,490</b>	\$ 243,490	\$ 243,490

Category 3, as defined by Government Accounting Standards Board Statement No. 3, is: Uninsured, unregistered, with securities held by counter party, or by its trust department but not in the name of the Township.

### IV. DETAILED NOTES ON ALL FUNDS - Continued

### B. Capital Assets

Capital asset activity for the year ended June 30, 2004 was as follows:

Governmental Activities:	Beginning Balance	Additions	Deletions	Ending Balance
Capital Assets, not depreciated: Land \$	10,113 \$	\$_	\$_	10,113
Capital Assets, being depreciate	ed:			
Building and Improvements  Machinery and Equipment  Infrastructure	40,451 41,992 1,381,725	6,250 - -	- - -	46,701 41,992 1,381,725
Less: Accumulated Depreciation:	1,464,168	6,250		1,470,418
Building and Improvements  Machinery and Equipment Infrastructure  Governmental Activities	(40,451) (23,973) (690,862) (755,286)	(208) (5,843) (55,269) (61,320)	- - -	(40,659) (29,816) (746,131) (816,606)
Capital Assets, net	718,995 \$	(55,070) \$	\$	663,925

Depreciated expense was charged to functions of the Township as follows:

General Government	\$	6,051
Public Works	<u></u>	55,269
	\$	61,320

### C. Interfund Receivables and Payables

Receivable Fund	Payable Fund	<u>Amount</u>
C.A.U.C.A. Special Assessment Debt Service Fund		<del></del>
Pepi 36MC6 Fund	General Fund	\$ 452
Emergency Service Fund	General Fund	67,059
Total		<u>\$67,511</u>

### IV. DETAILED NOTES ON ALL FUNDS - Continued

#### D. Long-Term Debt

The following is a summary of long-term debt transactions of the Township for the year ended June 30, 2004:

Gov. Activities:	Balance July 1, 2003	Additions	Reductions	Balance June 30, 2004	Balance Within 1 Year
Special Assessment Contract Debt-CAUA	\$\$	\$	70,889 \$	502,233 \$	70,889

The following is a summary of general obligation debt outstanding of the Township as of June 30, 2004:

Governmental Activities:	Number of Issues	Interest Rate	Maturing Through	_	Principal Outstanding
Special Assessment	2	2.00%-7.4%	2010	\$ _	502,233

The annual debt service requirements to maturity for debt outstanding as of June 30:

Year Ended	_	Principal		Interest
2005	\$	70,889	\$	11,407
2006		70,889		9,678
2007		72,091		7,934
2008		72,091		6,175
2009		72,091		4,414
2010		72,091		2,650
2011		72,091		883
	\$	502,233	\$ _	43,141

#### IV. DETAILED NOTES ON ALL FUNDS - Continued

#### E. Reserved Fund Balance

A detailed description of fund balance reservations and designations (for all governmental fund types) at June 30, 2004, is presented below:

				Special		Debt
		General	_	Revenue		Service
<u>Fund Balance</u>						
Reserved For:						
Debt Service	\$	-	\$	-	\$	70,299
Unreserved:						
Designated		23,082		60,983		-
Undesignated		242,777	_	106,089	_	-
Total Unreserved		265,859		167,072	_	-
				***	_	<del>.</del>
Total Fund Balance	\$_	265,859	\$_	167,072	\$_	70,299

#### F. Property Taxes

Property tax assessments are determined (Tax Day) as of each December 31. Taxes are levied on December 1 of the following year. The Township collects its own property taxes along with the County and school taxes and accounts for the collection and subsequent distribution in the Tax Collection Fund. Township property taxes are recognized in the subsequent year as revenue in accordance with the guidelines of the State of Michigan.

The Township tax levy for the 2003 roll was:

<u>Purpose</u>	<u>Rate</u>
General Township	0.9246
Emergency Services	1.9593

#### V. OTHER INFORMATION

- A. Employee Retirement Systems and Plans-Elected Officials Retirement Plan
  - a. Plan Description

LaGrange Township group pension plan is a single employer P.E.R.S. that administers the Township's defined contribution pension plan for its elected officials. The Township is the only non-employee contributor to the plan. Only elected officials are eligible for the plan. As of June 30, 2004 the plan's membership was 5 officials.

A defined contribution pension plan provides pension benefits in return for services rendered, provides an individual account for each participant, and specifies how contributions to the individual's account are to be determined instead of specifying the amount of benefits the individual is to receive.

Under a defined contribution pension plan, the benefits a participant will receive depend solely on the amount contributed to the participant's account, the returns earned on investments of those contributions, and forfeitures of other participants' benefits that may be allocated to such participant's account. The Plan was established by Township ordinance, which may be amended by amendment of the ordinance. As established by Township policy, all elected officials are eligible for the plan on the date of commencement of their employment (following election) and officials may waive participation upon written notification. Participant and employer contributions vest immediately as provided by the plan. contributions are based on the officials' gross earnings in accordance with a contribution table included in the plan. Mandatory employee contributions are made on an after-tax basis at an amount equal to one third of the employer contribution. During fiscal year 2003, the following Plan contributions were made:

Employee	\$ 9,450
Employer	3,150
Total	\$ 12,600

The total plan expense including fees was \$13,317.

b. Summary of Significant Accounting Policies and Plan Asset Matters

The Township's elected officials pension plan financial statements are prepared on the accrual basis of accounting. Contributions from the Township and the Township employees are recognized as revenue in the period in which employees provide services to the Township. Investment income is recognized as earned by the pension plan. Investments in securities are valued at fair value.

#### V. OTHER INFORMATION - Continued

- A. Employee Retirement Systems and Plans-Elected Officials Retirement Plan Continued
  - b. Summary of Significant Accounting Policies and Plan Asset Matters Continued

All funds are invested in retirement annuities through the ManuLife Retirement Plan sponsored by the Michigan Township Association.

There are no investments in, loans to, or leases with parties related to the pension plan.

#### B. Risk Management

LaGrange Township is a member of the Michigan Township Participating Plan for its property and casualty insurance coverage and maintains commercial insurance coverage for workers compensation, and accidental death, dismemberment and disability liabilities. The Township believes such coverage is sufficient to preclude any significant uninsured losses to the Township. Settled claims have not exceeded this coverage in any of the past three fiscal years.

REQUIRED SUPPLEMENTARY INFORMATION

### General Fund Statement of Revenues, Expenditures and Changes in Fund Balance

### Budget and Actual For the Year Ended June 30, 2004

		Budgeted Amounts					Variance with	
		Original		Final		Actual	Final Budget	
Revenues:								
Property Taxes	\$	68,800	\$	68,800	\$	69,177	\$ 377	
Intergovernmental - State		114,000		114,000		113,341	(659)	
Charges for Services		24,710		24,710		27,279	2,569	
Interest Earnings		5,400		5,400		4,243	(1,157)	
Other Revenues		7,800		7,800		8,102	302	
Total Revenues		220,710		220,710		222,142	1,432	
Expenditures:								
General Government:								
Township Board		45,700		46,100		28.358	17,742	
Supervisor		19,650		19,650		16,478	3,172	
Elections		5,600		5,600		386	5,214	
Assessor		31,300		31,300		29,149	2,151	
Clerk		19,800		19,800		15,714	4,086	
Board of Review		2,800		2,900		1,631	1,269	
Deputy Clerk		6,400		6,400		1,292	5,108	
Board of Appeals		1,300		1,300		692	608	
Treasurer		21,300		21,550		19,367	2,183	
Building and Grounds		10,500		10,500		8,452	2,048	
Cemetery		5,500		5,500		3,480	2,020	
		169,850		170,600		124,999	45,601	
Public Safety:				170,000		124,000	40,001	
Planning		7,500		7.500		1,201	6,299	
Zoning		10,400		10,400		6,259	4,141	
· ·		17,900		17,900		7,460	10,440	
Public Works:								
Roads and Street Lighting		59,100		59,100		59,903	(803)	
Other		16,000		16,000		14,193	1,807	
Total Expenditures		262,850		263,600		206,555	57,045	
Excess (Deficiency) of Revenues Over Expenditures		(42,140)		(42,890)		15,587	58,477	
Fund Balance - Beginning		250,272		250,272		250,272	· -	
Fund Balance - Ending	\$ .	208,132	\$	207,382	\$	265,859	\$ 58,477	

#### **Community Development Fund**

#### Statement of Revenues, Expenditures and Changes in

## Fund Balance - Budget and Actual For the Year Ended June 30, 2004

		Budgete	d Ar	nounts			Variance
			_	Final Budget	_	Actual	 with Final Budget
Revenues- Interest Income	\$	-	\$	-	\$	331	\$ 331
Expenditures	_		_		_	_	 
Excess (Deficiency) of Revenues Over Expenditures		-		-		331	331
Fund Balance - July 1		57,557	_	57,557		57,557	 
Fund Balance - June 30	\$	57,557	\$	57,557	\$	57,888	\$ 331

#### **Emergency Services Fund**

#### Statement of Revenues, Expenditures and Changes in

## Fund Balance - Budget and Actual For the Year Ended June 30, 2004

		Budgeted A	Amounts				Variance
	_	Original Budget	Final Budget		Actual	_	with Final Budget
Revenues:							
Property Taxes	\$	139,000 \$	139,000	\$	139,861	\$	861
Interest Income	_	-		_	900	_	900_
Total Revenues		139,000	139,000		140,761		1,761
Expenditures-Public Safety	_	231,000	231,000	_	133,535	-	97,465
Excess (Deficiency) of Revenues Over Expenditures		(92,000)	(92,000)		7,226		99,226
Fund Balance - July 1	_	101,958	101,958	_	101,958	_	<del>-</del>
Fund Balance - June 30	\$ _	9,958	9,958	\$ _	109,184	\$	99,226

#### POST, SMYTHE, LUTZ AND ZIEL LLP

Certified Public Accountants

#### **PLYMOUTH**

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Sharon Walz Duckworth, C.P.A. Cari A. Ford, C.P.A. Wendy Leung Lee, C.P.A. Therese Mulholland, C.P.A.

November 10, 2004

Board of Trustees LaGrange Township Cass County, Michigan

Our audit of the financial statements of LaGrange Township for the year ended June 30, 2004 has been completed and was conducted in accordance with generally accepted auditing standards which require that we determine that existing internal controls, accounting procedures and accounting records are adequate to allow us to express an opinion on the financial statements of the Township. The scope of our audit is not intended to be a detailed review of all systems and procedures; therefore, this report should not be considered all-inclusive.

#### Special Assessments

During the year, it was necessary for the Cass Area Sewer Authority to transfer \$5,000 to supplement the special assessment collections, in order to pay the Township's portion of the Sewage Disposal Bonds Series "A" and "B". Since the Township's share (24.03%) of the outstanding principal amounts of the bonds is \$502,233 and the cash and special assessment receivable assets of the debt reserve fund is \$433,493 it appears that future transfers will be necessary in order to meet debt requirements.

We suggest that the administration review future cash flow projections, and determine remedies, including transfers from the Authority, necessary to meet future obligations.

We appreciate the courtesy extended to us by you during the course of our examination. We would be pleased to provide additional assistance if you desire.

Sincerely,

Post, Som they hater Post, SMYTHE, LUTZ AND ZIEL LLP Certified Public Accountants